

Message Text

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ACTION IO-14

INFO OCT-01 EA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15
ICA-11 ACDA-12 TRSE-00 OMB-01 ABF-01 /092 W
-----042682 030512Z /10
R 020735Z AUG 78
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 0075
INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L TOKYO 13907

E.O. 11652: GDS
TAGS: AORG, MARR, LE, UNGA, JA, US
SUBJECT: US-JAPAN PRE-UNGA CONSULTATIONS: FINANCING
PEACEKEEPING OPERATIONS

REF: USUN 01556

1. DURING US-JAPAN PRE-UNGA CONSULTATIONS ON JULY 31, ASSISTANT SECRETARY MAYNES TOLD JAPANESE THAT ARRANGEMENTS FOR UN PEACEKEEPING OPERATIONS INCLUDING FINANCING WERE CAREFULLY WORKED OUT TO PERMIT OPERATIONS TO PROCEED WITHOUT PROVOKING BLOCKING OPERATION BY SOME PERMANENT SECURITY COUNCIL MEMBERS. IF US SIDE CORRECTLY READ JAPANESE INTERVENTION AT FIFTH COMMITTEE OF EIGHTH SPECIAL SESSION (REFTEL), JAPAN WISHED BASICALLY TO ALTER THIS UNDERSTANDING. US BELIEVED THIS WOULD BE SERIOUS SETBACK TO CAUSE OF PEACEKEEPING.

2. UN POLITICAL AFFAIRS DIVISION DIRECTOR WATANABE SAID THIS WAS NOT JAPANESE OBJECTIVE. INSTEAD, JAPANESE SIMPLY HOPED THAT PRINCIPAL FINANCIAL SUPPORTERS OF PKO, SUCH AS JAPAN AND FRG, COULD BE CONTACTED CONCERNING FINANCIAL ASPECTS OF SUCH OPERATIONS PRIOR TO ADOPTION OF MANDATING RESOLUTIONS. JUN MINISTER OGATA ARGUED THAT SYG CONSULTED
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POTENTIAL TROOP CONTRIBUTORS PRIOR TO SC ACTION ON SPECIFIC OPERATIONS, AND SUGGESTED THAT IT THEREFORE WOULD BE NATURAL THAT HE ALSO CONSULT IN ADVANCE WITH MAJOR FINANCIAL CONTRIBUTORS. MAYNES POINTED OUT THAT SYG CONTACTED TROOP CONTRIBUTORS ONLY AFTER SC TOOK ACTION. HE NOTED THAT SC DECISION TO PLACE PEACEKEEPING OPERATIONS IN REGULAR BUDGET DID NOT AFFECT CHARTER RESPONSIBILITIES OF

GA, WHICH REMAINED IN A POSITION TO OFFER ITS ADVICE AND
CONSENT.

3. UN BUREAU DIRGEN OKAWA SAID THAT WHEN ASKED BY DIET
AND BY OTHER MINISTRIES DURING BUDGET PROCESS, MOFA WOULD
LIKE TO REPLY AFFIRMATIVELY THAT GOJ HAD BEEN CONSULTED
PRIOR TO SC DECISION TO LAUNCH NEW OPERATION. IN REPLY
TO MAYNES QUERY AS TO WHAT FORM SUCH CONSULTATION COULD
TAKE, OKAWA THOUGHT GOJ'S PURPOSE COULD BE SERVED BY
INFORMAL CONSULTATIONS WITH SYG OR COUNCIL MEMBERS OR BY
SOME OTHER DEVISED FORM. LATER AT LUNCHEON OKAWA TOLD
MAYNES PRIVATELY MOFA SIMPLY LOOKING FOR SOME FACE-SAVING
DEVICE SO ITS OFFICIALS CAN SAY THAT EVEN IF GOJ ITSELF
DID NOT FAVOR A PARTICULAR PEACEKEEPING OPERATION, IT WAS
ABLE TO EXPRESS ITS VIEWS.

4. COMMENT: IT WAS CLEAR FROM COMMENTS OF JAPANESE
PARTICIPANTS THAT NECESSITY FOR PRIOR CONSULTATION IS
DEEPLY FELT WITHIN MOFA, WHICH IS SEARCHING FOR WAYS TO
COUNTER DOMESTIC CRITICISM OF LACK OF JAPANESE PARTICI-
PATION IN CREATION OF NEW OPERATIONS DESPITE HEAVY
JAPANESE FINANCIAL SUPPORT. SUGGEST DEPARTMENT AND USUN
CONSIDER WAYS TO MEET THAT NEED WITHOUT UNDERMINING
PKO DECISION-MAKING PROCESS. MANSFIELD

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FINANCIAL PROGRAMS, INTERNATIONAL PEACEKEEPING FORCES
Control Number: n/a
Copy: SINGLE
Draft Date: 02 aug 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978TOKYO13907
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780317-0706
Format: TEL
From: TOKYO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t197808105/aaaadkdw.tel
Line Count: 85
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: e12c0358-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 USUN NEW YORK 1556
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 10 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1555111
Secure: OPEN
Status: NATIVE
Subject: US-JAPAN PRE-UNGA CONSULTATIONS: FINANCING PEACEKEEPING OPERATIONS
TAGS: AORG, MARR, LE, JA, US, UNGA
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/e12c0358-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014